

**MEETING MINUTES**  
**GRAND COUNTY BOARD OF COUNTY COMMISSIONERS**  
**GRAND COUNTY DEPARTMENT OF SOCIAL SERVICES**  
**GRAND COUNTY HOUSING AUTHORITY**

May 8, 2018

Present: Commissioner Richard D. Cimino, Commissioner District 1  
Commissioner Merrit S. Linke, Commissioner District 2 – Chair  
Commissioner Kristen Manguso, Commissioner District 3

Also Present: Clerk and Recorder Sara Rosene  
County Manager Lee Staab  
County Attorney Robert Franek

Those present recited the Pledge of Allegiance.

County Manager Lee Staab introduced Robert Davis, Grand County's new Director of Community Development.

Commissioner Cimino moved to approve the Meeting Minutes of the Board of Commissioners of May 1, 2018, with corrections.

The motion passed unanimously.

Commissioner Linke announced that the Board is sitting as the Grand County Housing Authority.

Housing Authority Manager Sheena Darland presented:

Fox Run Holdings Inc. is a delinquent Colorado Corporation and has no assets. On February 12, 2018, the Grand County Housing Authority board passed Resolution No. 2018HA2-1 authorizing the Grand County Housing Authority to perform all actions necessary to dissolve Fox Run Holding Inc. in accordance to C.R.S. 7-90-908. On February 12, 2018, Grand County Housing Authority mailed written notice of intent to file statement of dissolution. No written objection to dissolution has been received.

Commissioner Manguso moved to authorize the Chair to sign the Statement of Dissolution of Delinquent Entity Fox Run Holdings, Inc, allowing Grand County Housing Authority staff to file the Dissolution with the Colorado Secretary of State's Office as presented by Housing Authority Manager Sheena Darland.

The motion passed unanimously.

Ms. Darland received a request from Granby Town Manager Aaron Blair for the County to consider an easement along the east side of Grand Living in Granby. The Board is fine with moving forward with the request. The costs will be covered by the Town of Granby.

Commissioner Linke announced that the Board is sitting as the Grand County Board of Commissioners.

General Public Comments

None

Finance Department

Cathy Henderson for Finance Director Curtis Lange presented the Check Register and Expenditure List to be paid on May 9, 2018, for vendor payments. The list for this period was verified for the Board's approval.

Commissioner Cimino moved to approve the checks presented on May 8, 2018 for payment on May 9, 2018, 2018 for the Grand County Housing Authority.

The motion passed unanimously.

Cathy Henderson Finance Director Curtis Lange presented the Warrant Register and Expenditure List to be paid on May 9, 2018, for vendor payments. The list for this period was verified for the Board's approval.

Commissioner Cimino moved to approve the vouchers presented on May 8, 2018, for payment on May 9, 2018 for the Grand County Board of Social Services.

The motion passed unanimously.

Commissioner Cimino moved to approve the wires payments, vouchers payments, and interfund transfer presented on May 8, 2018, for payment on May 9, 2018 for Grand County.

The motion passed unanimously.

Commissioner Manguso moved to approve the Amended Public Notice for warrants from May 1, 2018 to correct the date on the notice.

The motion passed unanimously.

#### Road and Bridge Update

Commissioner Cimino moved to approve and sign the Permit Application for the Inspiration Pit expansion as presented by Road and Bridge Superintendent Chris Baer.

The motion passed unanimously.

Commissioner Manguso moved to accept bid for asphalt paving from Acord Asphalt for County Road 5 for paving in the amount of \$419,485 as presented by Road and Bridge Superintendent Chris Baer.

The motion passed unanimously.

Commissioner Manguso moved to accept the bid for chip seal from Rocky Mountain Chip Seal in the amount of \$652,274.77 for the County Roads 1, 830, 840, 73, 50, 4, 41, 64E, and 66 as provided by Road and Bridge Superintendent Chris Baer.

The motion passed unanimously.

Mr. Baer stated that the County Road and Bridge Department was able to sell graders for more than they would have been able to trade for new graders.

#### Departmental Contracts, Comments, Issues

Commissioner Linke announced that the Board is sitting as the Grand County Department of Human Services.

Commissioner Cimino moved to approve the transfer of \$15,000 TANIF allocation to Logan County, Colorado as presented by Human Services Director Deb Ruttenberg.

The motion passed unanimously.

The Board discussed the pros and cons of providing drinking water to departments.

Commissioner Linke announced that the Board is sitting as the Grand County Board of Commissioners.

#### Manager Items

County Manager Lee Staab presented his weekly update.

Commissioner Cimino moved to approve Resolution No. 2015-5-15, "A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO APPROVING AN AMENDMENT TO RESOLUTION NO. 2018-1-4 TO CANCEL CERTAIN REGULAR MEETINGS OF THE BOARD, AND TO SET A SPECIAL MEETING OF THE BOARD DURING WHICH THE BOARD WILL, IN PART, SIT AS THE GRAND COUNTY BOARD OF EQUALIZATION"

The motion passed unanimously.

#### Consent Agenda

Resolution No. 2018-5-2, "A RESOLUTION APPROVING AND AUTHORIZING THE CHAIRMAN OF THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO TO EXECUTE A MEMORANDUM OF UNDERSTANDING BETWEEN THE BUREAU OF LAND MANAGEMENT AND THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO FOR THE DEVELOPMENT OF THE ENVIRONMENTAL ANALYSIS ASSOCIATED WITH THE COLORADO GREATER SAGE-GROUSE PLAN AMENDMENT"

Resolution No. 2018-5-3, "A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO APPROVING THE WAIVER OF A BUILDING PERMIT FEE FOR THE TOWN OF GRAND LAKE, COLORADO"

Resolution No. 2018-5-4, "A RESOLUTION APPROVING AND AUTHORIZING THE CHAIRMAN OF THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO TO EXECUTE AN AGREEMENT BY AND BETWEEN DELL MARKETING L.P. AND THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO FOR THE DELL "TRY & BUY" PROGRAM"

Resolution No. 2018-5-5, "A RESOLUTION APPROVING AND AUTHORIZING THE CHAIRMAN OF THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO TO EXECUTE A STATEMENT OF WORK BY AND BETWEEN LOGICAL FRONT, LLC AND THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO FOR THE INSTALLATION OF AND TRAINING ON A VIRTUAL MACHINE INFRASTRUCTURE SOLUTION PROJECT, AND AUTHORIZING A RELEASE OF CAPITAL TO PURCHASE AND COMPLETE THE PROJECT, INCLUDING EQUIPMENT, SOFTWARE, LICENSES, AND LABOR"

Resolution No. 2018-5-6, "A RESOLUTION APPROVING AND AUTHORIZING THE CHAIRMAN OF THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO TO EXECUTE A TASK ORDER CONTRACT BETWEEN THE COLORADO DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT AND THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO FOR ADMINISTRATION OF THE IMMUNIZATION CORE SERVICES PROJECT"

Resolution No. 2018-5-7, "A RESOLUTION APPROVING AND AUTHORIZING THE CHAIRMAN OF THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO TO EXECUTE A TASK ORDER AMENDMENT #1 BETWEEN THE COLORADO DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT AND THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO CONCERNING THE "COMMUNITIES THAT CARE" MODE

Resolution No. 2018-5-8, "A RESOLUTION APPROVING AND AUTHORIZING THE CHAIRMAN OF THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND TO EXECUTE TASK ORDER AMENDMENT #1, ROUTING NO. 19 FAAA 1,07392, BY AND BETWEEN THE STATE OF COLORADO, DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT AND THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO CONCERNING CORE PUBLIC HEALTH SERVICES"

Resolution No. 2018-5-9, "A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO APPROVING AN AWARD OF CONSERVATION TRUST FUND MONIES TO THE CSU EXTENSION TO BENEFIT THE GRAND COMMUNITY GARDENS PROGRAM SITE LOCATED IN KREMMLING, COLORADO"

Resolution No. 2018-5-10, "A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO APPROVING AN AWARD OF CONSERVATION TRUST FUND MONIES TO THE CSU EXTENSION TO BENEFIT THE GRAND COMMUNITY GARDENS PROGRAM SITE LOCATED IN HOT SULPHUR SPRINGS, COLORADO"

Resolution No. 2018-5-11, "A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO APPROVING AN AWARD OF CONSERVATION TRUST FUND MONIES TO THE CSU EXTENSION TO BENEFIT THE GRAND COMMUNITY GARDENS PROGRAM SITE LOCATED IN GRANBY, COLORADO"

Resolution No. 2018-5-12, "A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO APPROVING THE WAIVER OF THE USE FEE FOR THE USE OF THE CSU EXTENSION HALL BY WEST GRAND MIDDLE SCHOOL"

Resolution No. 2018-5-13, "A RESOLUTION BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO AUTHORIZING OUT-OF-STATE TRAVEL FOR ONE GRAND COUNTY PUBLIC HEALTH EMPLOYEE"

Resolution No. 2018-5-14, "A RESOLUTION APPROVING AND AUTHORIZING THE CHAIRMAN OF THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO TO EXECUTE A SERVICES CONTRACT BETWEEN WARREN D. WARD AND THE BOARD OF

**COUNTY COMMISSIONERS OF THE COUNTY OF GRAND, STATE OF COLORADO FOR THE PREPARATION OF A SURVEY AND LEGAL DESCRIPTION OF HANGAR BLOCK 6 AND HANGAR SPOT Q AT THE GRANBY-GRAND COUNTY AIRPORT”**

Commissioner Manguso moved to approve the Consent Agenda.

The motion passed unanimously.

Commissioner Manguso moved to approve and authorize the Chair to sign the Services Contract between Grand County and Just Ask Me in the amount of \$885 for window cleaning at the Judicial Building.

The motion passed unanimously.

Commissioner Manguso moved to approve and authorize the Chair to sign the grant of easement between Grand County and the Town of Kremmling for perpetual non-exclusive easement for a water line.

The motion passed unanimously.

Board Business / Correspondence / Calendar

- May 1 Commissioner Cimino made a presentation Grand County’s Strategic Plan to the Town of Winter Park
- May 2 Commissioner Manguso made a presentation of Grand County’s Strategic Plan to the Town of Kremmling
- May 2 Commissioner Linke attended a meeting with the Department of Interior regarding the push to allow employees make more decisions in the field. The Department is stressing multi-use of public land
- May 3 Commissioner Manguso and Cimino participated in Law Day
- May 3 Commissioner Cimino attended the State of the River Meeting
- May 3 Commissioner Linke attended Freeport McMoRan’s Community Partnership Panel. Commissioner Linke noted that Freeport informed the people present that Freeport will stay open until 2039
- May 7 Commissioner Cimino met with Executive Director of the Grand Lake Chamber
- May 7 Commissioner Manguso attended the meeting of the Council of Aging

Calendar

- May 9 Commissioner Cimino to meet with the Winter Park/Fraser Chamber at 9:00 a.m.
- May 9 Commissioners Cimino and Manguso to meet with Philip Vandernail at 11:00 a.m. at Crooked Creek
- May 9 Commissioner Manguso will meet with Marsha House in Grand Lake at 8:30 a.m.
- May 10 Strategic Planning Offsite meeting at the Fraser Road and Bridge Shop from 8:00 a.m. to 5:00 p.m.
- May 11 Commissioner Cimino will attend the COILSx (Colorado Outdoor Industry Leadership Summit) in Breckenridge at 1:00 p.m.
- May 11 & 12 Commissioner Linke will attend “Colorado Cooperation” This is a conference held at Estes Park
- May 12 The Board will attend the Mountain Parks Electric Annual meeting

Treasurer’s Report

Christina Whitmer, Grand County Treasurer presented the monthly Treasurer’s Report.

Ms. Whitmer reported the first three percent security and noted that rates are going up. Ms. Whitmer requested the Board share what they would like her to do with securities while they go through the Strategic Planning. Ms. Whitmer does not want to extend too far out so monies are available if needed.

Town of Winter Park Update

Winter Park Mayor Jimmy Lahrman provided the Board an update.

It is difficult for a community to attract and retain new businesses because of the convenience of ordering items online at a cheaper cost than what a brick and mortar business can provide.

Winter Park does have growth and being within a three-hour drive of a large municipality is a challenge for elected officials. The development in Winter Park is a mix of residential and commercial but to attract

commercial they need to incentivize, subsidize, and enhance. Winter Park is investing back into the community to create an atmosphere that fosters success.

Branding and marketing is critical to a town and to the county.

Mayor Lahrman attended a Colorado Tourism Office (CTO) meeting. They are in the process of spending money redrawing the lines of the marketing regions and plan to rebrand some areas/counties. Mayor Lahrman believes that each municipality needs a stand-alone brand but there be something that encompasses the county and how it helps economically.

The master plan process for Winter Park is identifying their assets and amenities. Winter Park has discovered that people are drawn to Winter Park for the outdoor recreational opportunities that Grand County as a whole provides. The recreational opportunities need to be protected so our natural resources that are part of those outdoor opportunities need to be protected for the ability to continue to thrive and succeed in the future. Mayor Lahrman urged the Board to recognize this information as they proceed with the strategic planning process.

The Master Plan of Winter Park identifies recreational opportunities, our natural resources, culture and life style, global and local connectivity.

Mayor Lahrman does not believe it is the government's job to get involved in competition or business but should create a playing field that is equal for everybody that gives everyone a chance to succeed.

"Imagine Winter Park" is the master plan. Winter Park has had numerous public meetings with important input from local citizens, visitors, employers and employees.

Projects:

The Roan Project/Beavers project was annexed into the town. The plan is for them to start moving dirt the end of this summer.

The Arrow Project is slated for 51 units in first and second phases. This should be a project with \$25,000,000 County valuation. The first 14 units have been pre-sold with a price point of \$400 per square foot.

The Sitzmark Phase 2 is going vertical. Building E will be 58 residential units with underground parking and 16,000 additional square feet of commercial space. When the project is completed it should have a \$30,000,000 assessed value. This project received the Governor's Award from Downtown Colorado for the best new addition.

Koebel and Company Rendezvous has signed the naming rights. They are planning a new building that rivals the grocery store. They are planning to put in a bridge over the Fraser River next spring to be completed next summer. After that they will address Filing 1.

Partners at the ski area are looking to increase skier visits 50 percent in the next five years, going from one million to 1.5 million. Intrawest was contractually obligated to put \$50,000,000 into the ski area in the first ten years. These partners are investing \$30,000,000 voluntarily the first year of ownership.

An affordable housing project is being built which will be a master lease through the ski area. The plan is to go vertical in June. The bond is being managed through the master lease.

The Winter Park Housing Assistance Fund was created in collaboration with the Grand Foundation. The ski area brought \$125,000 in matching funds with the Town of Winter Park matching \$125,000. They did a challenge grant and raised an additional \$250,000. They have distributed \$50,000 to nineteen families.

Winter Park has an affordable housing fee with building development which is \$3.00 a square foot. They are now going to a Real Estate Transfer Assessment (RETA) with annexations which should be sustainable income.

Hideaway Junction Phase Two should begin in June 2018 and start construction in spring of 2019.

Winter Park has hired a property management company.

The Winter Park Chamber of Commerce has 45 summer events slated this season, with Ride the Rockies being the first event on June 14<sup>th</sup> with a concert in the park. The last event will be at the end of October.

Sales tax collections are at record levels being up 11 percent over last year.

The town selected Peckam McKenny for the town manager search and it is expecting a four to six month process to a hire date.

### Grand Results Strategic Plan Update

Lee Staab, Grand County Manger, presented the Strategic Planning update.

This update is a result of the implementation teams meeting during their first initial session, so this is a work in progress.

The format is being standardized so it will show the number and the result.

The strategic priority is managing growth, with the first result being the maintenance of roads. This means an assessment of county roads is required. In the timeline there are a number of 2018 requirements that need to be completed to stay on schedule.

The ultimate transportation item outlines a need for a side by side assessment of both airports. There needs to be an effort to gather information from Winter Park and track the number of other transportation providers in the county in order to assess the alternative transportation requirements. The strategy date for this is 2020 so there needs to be an assessment done which will mostly be done in 2019 for implementation in 2020.

For the Human Services Facility a Project Management Team needs to be formed with a team leader/agency named.

Congestion of transportation states that action required be done in 2019/2020 along County Road 522. Their initial meeting was in April.

Under Waste Disposal there are five items listed that are to be done by December 2018.

1. Assessment on the county transfer station.
2. Assessment on the creation of a county plasma burner station
3. Assessment on the current waste disposal opportunities
4. Assessment on the current recycling opportunities within the county

The team leader of Broadband is Kirk Magnusson. There are concerns about the definition of broadband changing by 2022.

Organizational effectiveness is for the organization, as a whole, reporting of progress by 2021, 100 percent of Grand County employee's performance plans and appraisals will align to operational and strategic results. This year our participation rate for employee evaluations was below 70 percent.

The Public Safety Facility leader is Grand County Undersheriff Schaefer.

The first item required is the Needs Assessment by the end of this year, then do the site location, preliminary design and then followed by construction management piece. Mr. Staab has been in consultation with a qualified firm in the state of Colorado. Construction should occur in 2020/2021.

Health Care Accessibility and Affordability needs clarification on what is involved and what it means.

Infrastructure is a customer service facility for the Road & Bridge and EMS Departments. The assessment needs to be completed no later than 2020. Once the possible locations are identified, the decision needs to include if it will be one location for the Public Safety Facility that would also incorporate a possible location for the Health and Human Services. The plots of land being considered include enough land for all three.

The Town of Granby has land available and would like it located there.

Grand County Undersheriff Wayne Schaefer stated that inmates will need to be transported to the Courthouse regardless of the location outside of Hot Sulphur Springs. At present they are looking at land rather than location.

Budget consists of the Road and Bridge Department, County Clerk Office, Health & Human Services and EMS/OEM along with the Finance Department. They are the five departments that will have their budgets tied to the Strategic Plan by December 31, 2019. The following year the rest of the departments will be incorporated into the budgeting process.

The Performance Reports for the Strategic Planning Process includes a number of persons that will be involved along with the department heads from the Grand County Departments that were volunteered. The action item dates are all in 2018 because the reports need to be standardized so that information is pushed on a monthly basis.

In the future, County Manager Staab will update the Board on a monthly basis, but will also provide information from strategic results as they become available.

### Water Protection Update

Water Quality Specialist Katherine Morris presented.

Boat ramps will be locked this year because of the Aquatic Nuisance Species. The aquatic nuisance species in Grand County are mussels.

Mussel-Free Colorado Act (HB18-1008) has been signed by Governor Hickenlooper and will help fund boat inspections in 2020. In 2019 supplemental funding will still be needed.

Colorado Parks & Wildlife contracted Rocky Mountain Recreation Company to do inspections at the three lakes and other areas.

At Granby Reservoir, the Stillwater ramp opened April 22<sup>nd</sup> for spring access, all other ramps open May 18, 2018. Arapahoe Bay will be closed completely this year because of funding.

Ms. Morris attended the Arkansas Basin Water Forum and she informed the board that Grand County's Stream Management Plan is being presented as a model around the state for stream management plans generally.

Climax Molybdenum hosted a meeting with the Grand County Stockgrowers Association and Colorado Department of Public Health and Environment.

The Stockgrowers meeting was held April 11, 2018 at the CSU Extension Hall. The meeting was to let the stockgrowers know about the molybdenum/cattle study and was looking for input.

The meeting with CDPHE involved the purposed study in if it would help to form a statewide standard or if it would be more applicable for a site specific standard. This issue may come to the forefront in the future. If it comes to a site specific hearing Grand County could lose all of its' cooperating partners at that time. If it is site specific it would only be applicable to the Williams Fork.

Climax cites that there is low molybdenum in the water in Williams Fork and they do not discharge to the Williams Fork. Her concern is that there is dust blowing off of the tailings and when cattle are moving in the water they are stirring up and drinking the slurry.

### Colorado Big Thompson/Windy Gap

The Bureau of Reclamation has determined that 2018 is not a water shortage year.

Northern Water Conservancy District increased its CBT quota by 80 percent.

Windy Gap began pumping on April 25, 2018 and are meeting all required flows below Windy Gap.

### Windy Gap Reservoir Modification and Connectivity Channel -

There are no updates to the Bureau of Reclamation Army Corp of Engineers lawsuit.

Watershed Plan received five proposals and they selected McMillen Jacobs. The contract came in less than budgeted. Grand County is helping with the public outreach portion and it is estimated the Watershed Plan will be completed in one year.

Colorado Parks and Wildlife is finalizing its plan and requesting comments from project partners.

The project should cost around \$14,400,000 with a funding shortfall of \$3,900,000.

### Grand County Mutual Ditch & Reservoir Company -

There is a desire to retain 89.5 shares of total of the 115.5 shares of the Vail Ditch to make available to Denver later in the summer in exchange for direct delivery of the water in the fall. This plan would be implemented next year.

The dedication ceremony for the Fraser Flats River Habitat Project is May 16, 2018 at 4:00 pm.

The Learning By Doing Management committee on May 16, 2018 will be attempting to approve the 2017 Operations Report, the 2018 Operations Plan, and the MOU between Learning By Doing and Learning By Doing Incorporated.

The Monitoring Subcommittee has been meeting and trying to finalize the Aquatic Resource Monitoring Plan for 2018.

The Stream Management Plan needs to be updated, but there is no funding available. They are looking for guidance on how to handle reporting in the interim period.

The Operation Subcommittee has weekly calls in the summer.

Denver Water reported they are going to be working on the Jim Creek Syphon. The syphon has to be absolutely dry from July 1<sup>st</sup> through September 30<sup>th</sup> so releases/spills will occur from the Fraser River above Jim Creek.

Northern Waters update was that Willow Creek began pumping a few weeks ago.

The River District will be drawing Wolford by 20 feet from mid-July to September 1<sup>st</sup>. They expect 300 cfs releases during that period.

The River District stated that Coordinated Reservoir Operations (CROS) would be unlikely this year. CROS is designed to move sediments in the fifteen mile reach down the Colorado River toward the state line for the endangered fish.

Grand County's snow pack is 90 percent of normal.

The Union Pacific Railroad will have a hearing if the parties are unable to settle. They should have a habitat and ecological restoration evaluation done by a third party. They have hired GEI Consultants.

On the notice of violation, CDM Smith has been retained to evaluate the ability of the treatment system to effectively treat Moffat Tunnel discharges from any and all repair activities.

The next Wild and Scenic stakeholders meeting will be June 7, 2018 in Kremmling at the Allington Inn.

The annual field trip is June 8, 2018 with a float from Radium to State Bridge.

The Monitoring Subcommittee is continuing to work on the 2017 Monitoring Report. There are issues with reporting on un-met resource guides.

#### Public Hearing – Young Life Special Use Permit Renewal Application

The public hearing scheduled to begin at 2:30 p.m. was called to order by Chair Linke at 2:30 p.m. County Attorney Franek set the record.

- A. Memo from Allison McCauley to Grand County Community Development, dated March 23, 2018
- B. Grand County Development Application dated December 7, 2017
- C. Vicinity Map
- D. Public Notice –Dated April 10, 2018
- E. Proof of Publication – Middle Park Times, dated April 19, 2018
- F. Vicinity Map depicting the 750 foot Notification buffer as established by the Grand County GIS system
- G. Certified Mailings to all property owners within 750 feet as established by the Grand County GIS system
- H. Public Review Sheets with and without signatures
- I. Staff Report dated May 8, 2018
- J. Amended Special Use Permit dated May 8, 2018
- K. Letter from Fraser Valley Elementary School, dated January 10, 2018
- L. Letter from East Grand Middle School, dated January 10, 2018
- M. Letter from Tim Moreland, dated January 11, 2018
- N. Email from Dale Sonnek, dated January 11, 2018



- O. Letter from George Bernardi, no date
- P. Email from John DeCicco, dated January 18, 2018
- Q. Email from Jenny Harris, dated January 15, 2018
- R. Letter from Jody Mintken, dated January 23, 2018
- S. Email from Dan Thomas, dated February 5, 2018
- T. Letter from Anthony & Ashley Shontz, dated March 20, 2018
- U. Letter from Carl & Retta Yarbrough, dated March 23, 2018
- V. Email from Jeanine Thomas, dated April 4, 2018
- W. Email from Rachel Doniger, dated April 4, 2018
- X. Email from Geoff Gorbold, dated April 4, 2018
- Y. Email from David & Hannelore Doty, dated April 4, 2018
- Z. Email from Martin Halzel, dated April 5, 2018
- AA. Letter from Jeff Good, dated April 8, 2018
- BB. Email from Cheri Kinzler, dated April 8, 2018
- CC. Letter from Louise Powers, April 19, 2018
- DD. Email from Fred Moore, dated May 2, 2018
- EE. Letter from Rick Patch, no date

RE: Young Life Special Use Permit Amendment  
APPLICANT: Young Life as represented by Alison McCauley, Camp Manager  
LOCATION: A parcel of land located off CR 50 in portions of Section 20, 21 and 22, T1S, R76 W of the 6th P.M. West, of the Town of Fraser, Colorado, along Crooked Creek  
ZONING: Forestry and Open District  
APPLICABLE SECTION OF CODE: Grand County Zoning Regulations, Section XI (11.8 Special use permits)  
STAFF CONTACT: Alexander Taft, Planner I  
ATTACHMENT:

- 1. Narrative and Application
- 2. Maps of the property
- 3. Copy of SUP permit 2008-5-5
- 4. Proposed Amended SUP Permit

REQUEST: Amendment to Grand County Special Use Permit Sec #4, (A)(B), Sec #5 (2,4, & 18 Shall now be b, d, & q) of Young Life SUP approved by Resolution 2008-8-55, other administrative amendments requested by Applicant.

## DISCUSSION

Young Life camp is located on CR #50 and accommodates 560 campers and 175 staff. The campers are transported to the camp in private bus/coaches, which drop off the campers and leave the site, returning at the end of the day to pick up the campers and take them to their homes.

In 2007, in cooperation with Grand County Emergency Medical Chief Ray Jennings (GCEM), the previous County Manager instructed Young Life to store all/coaches buses on site at the end of each day. While this directive might be viewed as a violation of Young Life's Special Use Permit (SUP), it is justified because it provides greater safety to campers and the public. Leaving buses on site at the end of each day makes evacuation of campers possible in a timely manner in case of emergency, and keeping the buses off County Road 50 and County Road 517 makes the road safer for bicyclists and pedestrians. Staff believes that this condition should be maintained and explicitly included in this SUP.

There have been numerous complaints from neighbors regarding the level of noise from the site. There is reason to believe that noise levels impacting adjacent residential areas may be higher than allowed under state law and may constitute a "public nuisance" as defined by statute. The statute defines a "buffer" area in a limited way – within 25' of a property boundary. However, because Young Life's activities take place primarily in a "trough" with sound carrying up slopes on either side, the impacts are not limited to a narrow buffer area.

Accordingly, staff has determined that Young Life must employ the services of a professional sound/audio engineer with technical expertise to provide the Department with: (1) a sound survey and analysis to determine noise impacts not just within the buffer area but for all neighbors who are proximate to the site and significantly impacted by noise levels from Young Life activities; and (2) to recommend mitigation measures to assure that noise levels are "contained" within the site and not dispersed throughout a larger area of impact. This survey and analysis with recommendations will be provided to the Department on or before July 15, 2018, and shall demonstrate that noise impacts for neighbors are sufficiently mitigated to comply with state law (C.R.S. 25-12-103) and to maintain equivalent noise levels outside the buffer area as well. The analysis should include

recommendations regarding state-of-the-art equipment and systems that disperse sound using multiple speakers with sound at low decibel levels.

Staff also requests that quiet hours be observed across the entire site between 9:30 p.m. and 9:30 a.m.

Staff recommends that in addition to the sound survey, Young Life employ the services of an audio engineer to assess the system and recommend ways to improve the delivery of sound within the grounds and to mitigate its off-site impacts. This sound survey shall be required for submittal on or before July 15, 2018.

Staff supports the request to eliminate an end date to this permit because the Board of County Commissioners has the authority to revoke the permit at any time. To help assure compliance and address potential issues in a timely manner, staff recommends that Young Life provide the department with required reports no less than two weeks following the relevant quarterly period. Furthermore, the life time permit shall be subject to annual administrative review by the Department during the first quarter of each year. As part of this administrative review Young Life shall consult with the Department to arrange a “roundtable” discussion involving neighbors and all interested parties, to review all relevant issues and concerns associated with the conditions of this permit.

The Department is proposing the following amendments to the Young Life permit. The proposed amendments relate to: (1) Section 4 regarding the term of the permit; and (2) Section 5, Conditions of Permit (Items 2, 4 and 18, shall this point forward be referred to as b, d, and q) - and would be as follows with proposed changes in bold:

4. (A) BEGINNING DATE OF PERMIT: June 1, 2018
- (B) ENDING DATE OF PERMIT: Lifetime of ownership by Young Life, a Texas non-profit organization.

The life time permit shall be subject to annual administrative review to occur during the first quarter of the year. This administrative review will include a round table discussion including neighbors and other interested parties to discuss compliance with the conditions of this permit. Young Life shall contact the Community Development Department to arrange this meeting. Young Life is advised that the Board of County Commissioner’s has the authority to revoke the Young Life Special Use Permit upon finding of the Department that Young Life is not abiding by conditions of the permit.

b) Off-site excursions conducted by Young Life will be accomplished by the use of vans, or buses. Vehicles used for these off-site excursions will not be allowed to sit and idle any longer than 15 minutes on site (C.R.S. 42-2-1206). No bus traffic or off-site excursion traffic will be allowed on County Road 517 in its present location. No bus traffic or off-site excursion traffic will be allowed on County Road 517 in its present location unless an evacuation situation is present, and then all County Roads will be available for bus traffic to and from Young Life. On an interim basis, buses may be kept on site and use County Road 517 for emergency evacuation purposes.

This minor amendment is to maintain compliance with the State “puffer” law, enforced by the Town of Winter Park.

d) Young Life will provide an easement deed to the Board of County Commissioners of the County of Grand for a twenty five foot (25’) wide non-exclusive public trail easement through its property and along County Road 50 for perpetuity.

This condition will provide access to constructed trails at Tipperary, Back Scratch and Spruce Creek trailheads. There have been concerns regarding safety for those who are using the existing trail easement located along the road who are currently sharing the easement with buses that serve the camp. The Department recommends that Young Life consult with the Headwaters Trails Alliance (HTA) to relocate this easement off the roadway or agree to some other solution that provides safety for trail users.

q) Young Life will limit exterior amplified noise on the Young Life property between the hours of 7:00 p.m. and 7:00 a.m. pursuant to C.R.S. 25-12-103. Young Life will apply site wide quiet hours between 9:30 p.m. to 9:30 a.m., seven days a week. Young Life shall re-evaluate existing locations of specific activities to determine if other sites might help mitigate amplification of noise that causes impacts for neighbors and re-evaluate other sites that have less potential for amplification of exterior noise. Young Life will provide the Department with the following: 1) a sound survey and analysis to determine noise impacts not just within the buffer area but for all neighbors who are proximate to the site and significantly impacted by noise levels from Young Life activities; and (2) to recommend mitigation measures to assure that noise levels are “contained” within the site and not dispersed throughout a larger area of impact. This report will be provided to the Grand

County Community Development Department on or before July 15, 2018. Young Life shall submit a scope of work for this survey and analysis to the Department prior to commencement of work.

**STAFF RECOMMENDATION:**

Staff recommends that the Board of County Commissioners approve the Young Life Special Use Permit Amendment as follows:

b) Off-site excursions conducted by Young Life will be accomplished by the use of vans, or buses. Vehicles used for these off-site excursions will not be allowed to sit and idle any longer than 15 minutes on site (C.R.S. 42-2-1206). No bus traffic or off-site excursion traffic will be allowed on County Road 517 in its present location. No bus traffic or off-site excursion traffic will be allowed on County Road 517 in its present location unless an evacuation situation is present, and then all County Roads will be available for bus traffic to and from Young Life. On an interim basis, buses may be kept on site and use County Road 517 for emergency evacuation purposes.

d) Young Life shall provide an easement deed to the Board of County Commissioners of the County of Grand for a twenty five foot (25') wide non-exclusive public trail easement through its property and along County Road 50 for the lifetime of permit.

q) Young Life will limit exterior amplified noise on the Young Life property between the hours of 7:00 p.m. and 7:00 a.m. pursuant to C.R.S. 25-12-103. Young Life will apply site wide quiet hours between 9:30 p.m. to 9:30 a.m., seven days a week. Young Life shall re-evaluate existing locations of specific activities to determine if other sites might help mitigate amplification of noise that causes impacts for neighbors and re-evaluate other sites that have less potential for amplification of exterior noise. Young Life will provide the Department with the following: 1) a sound survey and analysis to determine noise impacts not just within the buffer area but for all neighbors who are proximate to the site and significantly impacted by noise levels from Young Life activities; and (2) to recommend mitigation measures to assure that noise levels are "contained" within the site and not dispersed throughout a larger area of impact. This report will be provided to the Grand County Community Development Department on or before July 15, 2018. Young Life shall submit a scope of work for this survey and analysis to the Department prior to commencement of work.

With the additional amendments as requested for changes in names presented by Young Life.

The applicant is fine with getting a sound engineer. The applicant would like to continue to have amplified noise allowed to 9:30 p.m.

The area near Crooked Creek is growing and Crooked Creek is not the only producer of noise.

The applicant would like assure that the trail easement remains as it is today.

Jay Clough stated that Young Life has a number of employees and have found them to be considerate.

Mr. Clough stated that Resolution No. 1997-1-1 required that the zoning conditions have no negative impact on the surrounding neighborhood. It is difficult to not have an impact. The established maintenance and operations are not to be detrimental to the public health, safety, morals or general welfare of the neighbors.

Mr. Clough lives on County Road 517 and it was never to be used by Young Life. The road has taken quite a hit over the years. All of the traffic was to go on County Road 50S.

In 2009, the permit was reissued. Young Life was to provide a weekly total on the number of arrivals and departures. He wondered if that was being done.

Mr. Clough stated that Young Life has had a big impact on the community.

Mr. Clough wants to make sure that Young Life is complying with all conditions.

One of the other neighbors noted that Young Life is working to keep the traffic down. Even with all the efforts, the traffic is too much.

Commissioner Manguso stated that in 1997, Crooked Creek Ranch agreed to cooperate with Grand County in any realignment of County Road 517 or development of a master road plan for the area. If the Board directs connection to County Road 519, it could include allowing the use of Young Life's offsite roads.

There were over 30 conditions and a 1041 Permit.

Commissioner Manguso stated that County Road 517 is a county road. Young Life should not use County Road 517. Young Life paid for and built County Road 50S.

Commissioner Manguso stated that she believes that County Road 517 is getting more use by people that are not connected with Young Life. As the County grows, the use of the road will increase.

Commissioner Manguso stated that if the applicant violates the permit, the County can shut the applicant down after 10-days notice.

Mr. Clough stated that County Road 517 is not wide enough for safe evacuation.

The applicant has an emergency evacuation plan. The applicant stated that Young Life complies with a portions of the Special Use Permit.

Commissioner Cimino moved to approve a lifetime Special Use Permit for Young Life as applied for and as presented by Community Development with the conditions

Commissioner Cimino withdrew the motion.

Commissioner Cimino moved to approve the lifetime Special Use Permit which would include the conditions of the noise shut-off time to be 9:30 p.m. It would also include a trail on the side south at a location that is mutually agreed upon between HTA and Young Life. The noise survey will be completed by July 15 and the plan will be completed by September 1, 2018.

Discussion: The gas line is on the north side of County Road 50.

The motion passed unanimously.

Commissioner Manguso moved to close the public hearing.

The motion passed unanimously.

#### Town of Grand Lake Update

Grand Lake Town Manager and Town Planner Nate Shull presented an update to the Board.

Mr. White thanked Tom Leatherwood for assisting on the Building Code Revisions and DiAnn for assisting in the effort for Grand Lake to be named one of two finalists for A Space to Create.

The Middle Park Medical Center is talking about becoming a part of the Grand Lake Center.

Nate Shull presented information on projects that Grand Lake is involved with.

#### Streetscape Improvements:

Phase 1 of Streetscape that included the first four blocks, has been completed.

Phase 2 of Streetscape will begin in May 2018 after being delayed for additional funding.

The town is hoping to begin construction on the W Portal Bridge Restoration Project soon. This project was delayed because of funding.

The Water Storage Tank is being replaced to be an underground tank. This is being funded through the Colorado Water Resources and the towns' Apartment Authority Loans.

Grand Lake Lodge is under private development. There was a change of ownership to Red Tail Acquisitions in January 2018. There are 70 different cabins on the property.

The Gateway Inn just was approved to add 14 units to the north portion of the lodge.

The Board Walk Lofts will be started in the summer of 2018.

The Town of Grand Lake is participating in the study to look at the need for affordable housing.

The Town appreciates the County's support of clean water in Grand Lake.

The Town is working with the Department of Reclamation on a 10-year Management Plan for the east inlet.

Special Event Permit Winter Park Horseman's Association

Janette Fudge, Secretary of the Winter Park Horseman's Association is requesting their annual Special Events Permit. The first event will be held on the weekend of July 7, 2018 and the final event will be on the weekend of August 18, 2018. There will be a total of seven events.

They will sell malt, vinous and spirituous liquor from 12 p.m. to 12 a.m. at each event.

The notice of hearing was posted and the Clerk and Recorder has received no remonstrance.

Commissioner Cimino moved to approve the Special Event Permit for the Winter Park Horseman's Association as presented by Clerk and Recorder Sara Rosene.

The motion passed unanimously.

There being no further business to come before the Board, the meeting was adjourned at 4:30 p.m. The minutes were prepared by Clerk and Recorder Sara L. Rosene. Approved this \_\_\_\_\_ day of May 2018.

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Merrit Linke, Chair

Attest:

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Sara L. Rosene, Clerk and Recorder